

Message Text

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ORIGIN AF-10

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FM SECSTATE WASHDC
TO AMEMBASSY LAGOS NIACT IMMEDIATE
USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 082993 TOSEC 030121

FOR ASSISTANT SECRETARY MOOSE

E.O. 11652: GDS

TAGS: PEPR, NI

SUBJECT:PRESIDENTIAL VISIT: DRAFT JOINT COMMUNIQUE

REF: LAGOS 3952

1. FOLLOWING ARE DEPARTMENT'S VIEWS ON COMMUNIQUE PROPOSED REFTEL:
2. RE PARA 5, YOU SHOULD INSIST ON THE FIRST SENTENCE WHICH THE FMG WISHES TO DROP MODIFIED TO READ AS FOLLOWS:
QUOTE WITH THE FIGHTING IN THE HORN OF AFRICA NOW ENDED...
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UNQUOTE. AS A FALL BACK WE CAN ACCEPT THE FOLLOWING:
QUOTE: WITH THE FIGHTING IN THE HORN OF AFRICA NOW ENDED, THEY EXPRESSED THE HOPE THAT THE REMAINING PROBLEMS IN THAT REGION WILL BE SETTLED BY PEACEFUL MEANS.
UNQUOTE. WE CAN AGREE TO DROP THE FINAL SENTENCE DEALING WITH ERITREA.

3. PARAGRAPH 6 SHOULD BE REVISED TO READ: QUOTE: ON ZIMBABWE THE TWO HEADS OF STATE EXPRESSED THEIR FULL SUPPORT FOR THE ANGLO-AMERICAN PROPOSALS AND REITERATED THEIR CON-

VICTION THAT ONLY A SETTLEMENT WHICH IS BASED ON THESE PROPOSALS AND WHICH TAKES FULL ACCOUNT OF THE NEEDS OF ALL ZIMBABWEANS CAN BRING ABOUT RACIAL HARMONY, PROSPERITY

AND JUST AND LASTING PEACE IN ZIMBABWE. THEY DECLARED THAT THE AGREEMENT SIGNED IN SALISBURY MARCH 3 IS SERIOUSLY INADEQUATE IN THAT IT DOES NOT GUARANTEE A GENUINE TRANSFER OF POWER TO THE MAJORITY AND DOES NOT TAKE INTO CONSIDERATION THE VIEWS OF ALL THE ZIMBABWEAN NATIONALIST GROUPS. FOR THESE REASONS THE SO-CALLED INTERNAL AGREEMENT IS UNACCEPTABLE TO THE INTERNATIONAL COMMUNITY. UNQUOTE.

4. AS A FALL BACK FOR PARA 6 WE CAN ACCEPT THE FOLLOWING: FIRST SENTENCE OF OUR REVISED VERSION OF THE PARAGRAPH WOULD REMAIN UNCHANGED. THE NEXT TWO SENTENCES SHOULD READ: QUOTE: LT. GENERAL OBASANJO DECLARED THAT THE SO-CALLED INTERNAL SETTLEMENT IS ILLEGAL AND UNACCEPTABLE TO THE INTERNATIONAL COMMUNITY. PRESIDENT CARTER AGREED THAT THE TRANSITIONAL GOVERNMENT ARRANGEMENTS MADE UNDER THE SALISBURY AGREEMENT OF MARCH 3 DO NOT CHANGE THE ILLEGAL CHARACTER OF THE PRESENT REGIME AND ARE UNACCEPTABLE INTERNATIONALLY AS THEY DO NOT GUARANTEE A CONFIDENTIAL

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GENUINE TRANSFER OF POWER TO THE MAJORITY NOR TAKE INTO CONSIDERATION THE VIEWS OF ALL THE ZIMBABWEAN NATIONALIST GROUPS.

5. REGARDING PARA 7: SINCE OBASANJO'S SUPPORT FOR SWAPO HAS BEEN STATED, WE BELIEVE THAT SENTENCE SHOULD BE ADDED AFTER PRESENT SECOND SENTENCE AS FOLLOWS: QUOTE: PRESIDENT CARTER STRESSED THE NEED FOR A SETTLEMENT OF THE NAMIBIAN ISSUE WHICH WOULD GUARANTEE THAT ALL POLITICAL GROUPS WOULD HAVE AN EQUAL AND FAIR OPPORTUNITY TO COMPETE IN FREE ELECTIONS IN WHICH THE PEOPLE OF NAMIBIA WOULD MAKE THEIR OWN CHOICE ABOUT THEIR FUTURE GOVERNMENT. UNQUOTE. HAVING RECEIVED THE WESTERN PROPOSAL FOR CAREFUL STUDY, IT IS NOT CLEAR WHY, AT THIS TIME, THE NIGERIANS ARE UNABLE TO SUPPORT IT. NAMIBIAN DEVELOPMENTS ARE SUCH THAT NIGERIAN SUPPORT AND THAT OF THE FRONT LINE IS PARTICULARLY IMPORTANT TO THE SUCCESS OF THE EFFORTS OF THE CONTACT GROUP. TO BE EFFECTIVE, AFRICAN SUPPORT SHOULD BE MADE KNOWN AT PRECISELY THIS TIME AND THE PRESIDENT'S VISIT OFFERS AN IDEAL VEHICLE FOR THE ANNOUNCEMENT OF THAT SUPPORT. MOREOVER, THE PRESENT LANGUAGE PLACES LITTLE EMPHASIS ON THE NEED FOR A PEACEFUL TRANSITION TO MAJORITY RULE IN NAMIBIA. THEREFORE WE WOULD PREFER THE FOLLOWING AS A SUBSTITUTE FOR THE FINAL SENTENCE IN PARA 7: QUOTE: THEY VIEWED WITH FAVOR THE CURRENT EFFORTS OF THE FIVE POWER WESTERN CONTACT GROUP AND THE SETTLEMENT PROPOSAL WHICH THE FIVE HAVE DEVELOPED AS A MEANS TO A

PROMPT AND PEACEFUL TRANSITION TO GENUINE MAJORITY RULE
IN NAMIBIA. UNQUOTE.

6. REGARDING PARAGRAPH 8, IN THE SECOND SENTENCE QUOTE:
RESTORATION UNQUOTE SHOULD BE CHANGED TO QUOTE ESTABLISH-
MENT UNQUOTE.

7. REGARDING PARAGRAPH 9, YOU SHOULD SEEK TO HAVE THE
FINAL SENTENCE READ AS FOLLOWS: QUOTE:THEY REAFFIRMED
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THEIR DETERMINATION TO WORK TOWARD THE ESTABLISHMENT
OF A JUST AND DURABLE PEACE IN THE MIDDLE EAST BASED
ON ALL OF THE PRINCIPLES OF SECURITY COUNCIL RESOLUTION
242 AND CALLED ON ALL OF THE PARTIES TO THE CONFLICT
TO DEMONSTRATE GOOD FAITH AND FLEXIBILITY IN THEIR
SEARCH FOR A SETTLEMENT. UNQUOTE

8. REGARDING PARAGRAPH 10, ALTER THE FINAL SENTENCE
OF THE PARA TO READ AS FOLLOWS: QUOTE:TO THIS END THEY
CITED THE IMPORTANCE OF STRENGTHENING UN HUMAN RIGHTS
MACHINERY AND WELCOMED THE POSITIVE STEPS TAKEN AT
THE RECENT MEETING OF THE UN HUMAN RIGHTS COMMISSION.
UNQUOTE. SHOULD THIS LANGUAGE ALSO BE UNACCEPTABLE
TO THE NIGERIANS WE WOULD ACCEPT: QUOTE TO THIS END
THEY CITED THE IMPORTANCE OF STRENGTHENING UN HUMAN
RIGHTS MACHINERY AND WELCOMED RECENT INITIATIVES IN
THAT REGARD. UNQUOTE (FYI: LATTER COULD BE INTERPRETED
AS SUPPORTIVE OF EITHER NIGERIAN PROPOSAL OR OF US
PROPOSAL FOR A UN HIGH COMMISSIONER FOR HUMAN RIGHTS.
END FYI).

9. RE PARAGRAPH 11 WE PROPOSE THAT IT BE MODIFIED TO
READ AS FOLLOWS: QUOTE: IN THEIR REVIEW OF THE INTER-
NATIONAL ECONOMIC SITUATION, THE TWO HEADS OF STATE
STRESSED THE IMPORTANCE OF COOPERATIVE MEASURES TO
SECURE A PROSPEROUS, JUST AND EQUITABLE INTERNATIONAL
ECONOMIC ORDER. THE TWO LEADERS PLACED SPECIAL EMPHASIS
ON THE IMPORTANCE OF CLOSE CONSULTATIONS BETWEEN NIGERIA
AND THE UNITED STATES IN THE NORTH-SOUTH ECONOMIC DIALOGUE
AND IN THE WORK OF THE GENERAL ASSEMBLY. THEY AGREED
ON THE VALUE OF THE UN OVERVIEW COMMITTEE DIALOGUE
IN ENHANCING AN UNDERSTANDING OF GLOBAL ISSUES OF COMMON
CONCERN AND IN PROMOTING DEVELOPMENT COOPERATION. THEY
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APPEALED TO ALL NATIONS TO STRIVE VIGOROUSLY FOR THE
ACHIEVEMENT OF THE GOALS SPECIFIED IN THE SEVENTH
SPECIAL SESSION OF THE UNITED NATIONS GENERAL ASSEMBLY,
IN PARTICULAR WITH RESPECT TO ISSUES OF VITAL IMPORTANCE

TO THE DEVELOPING COUNTRIES. THEY NOTED WITH APPROVAL THE CONSTRUCTIVE DISCUSSION OF DEBT PROBLEMS OF DEVELOPING COUNTRIES AT THE MINISTERIAL MEETING OF THE UNCTAD TRADE AND DEVELOPMENT BOARD LAST MONTH AND LOOKED FORWARD TO THE REPORT OF THE GROUP OF EXPERTS ON THE DEVELOPMENT OF

AN INTERNATIONALLY-AGREED PROCESS FOR HANDLING DEBT PROBLEMS THAT MAY ARISE. THEY WELCOMED THE PROGRESS MADE UNDER THE INTEGRATED COMMODITIES PROGRAM IN ESTABLISHING STABILIZATION AGREEMENTS FOR COMMODITIES SUBJECT TO SEVERE PRICE FLUCTUATIONS AND URGED CONTINUED WORK IN THIS FIELD. THEY AGREED THAT A WELL-DESIGNED COMMON FUND COULD PLAY A CONSTRUCTIVE ROLE IN FACILITATING SUCH AGREEMENTS. THEY ALSO AGREED TO COOPERATE IN ORDER TO INTENSIFY ACTION WITHIN THE UNITED NATIONS SYSTEM TOWARDS FINDING SOLUTIONS TO THE PROBLEM OF GLOBAL INFLATION. UNQUOTE. AS A FALL BACK POSITION YOU MAY ACCEPT THE ALTERNATE LANGUAGE PROPOSED BY THE FMG BEGINNING WITH QUOTE: IN THIS REGARD LT. GENERAL OBASANJO...UNQUOTE. OR YOU MAY SUGGEST THAT THIS PARAGRAPH FOLLOW THE SAME LINE AS THE VENEZUELA COMMUNIQUE, THE APPROPRIATE SECTIONS OF WHICH READ AS FOLLOWS: QUOTE: THE HEADS OF STATE EXAMINED THE PRESENT STATE OF THE WORLD ECONOMY, INCLUDING THE PROSPECTS FOR INTERNATIONAL COOPERATION ON THE ISSUES OF DEVELOPMENT, TRADE, BASIC COMMODITIES, ENERGY, THE EFFECTS OF INFLATION, AND THE INTERNATIONAL MONETARY SYSTEM. BOTH PRESIDENTS AGREE ON THE NEED FOR AN INTERNATIONAL CODE OF CONDUCT RELATING TO THE ACTIVITIES OF TRANSNATIONAL CORPORATIONS. THEY CONDEMNED THE PRACTICE OF BRIBES AND ILLICIT PAYMENTS AND CALLED FOR SUPPORT OF AN INTERNATIONAL CONVENTION ON ILLICIT PAYMENTS.

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THE PRESIDENTS REAFFIRMED THE IMPORTANCE AND THE UTILITY OF ADDITIONAL CONSULTATIONS WITHIN THE CONTEXT OF THE NORTH-SOUTH DIALOGUE WITHIN THE UNITED NATIONS AND OTHER WORLD ORGANIZATIONS. THEY AGREED ON THE IMPORTANCE OF EARLY IMPLEMENTATION OF THE COMMITMENTS MADE AT THE CONFERENCE OF INTERNATIONAL ECONOMIC CO-OPERATION, IN WHICH VENEZUELA PLAYED A LEADING ROLE. BOTH PRESIDENTS EXPRESSED THEIR SUPPORT FOR A MORE JUST AND EQUITABLE INTERNATIONAL SYSTEM, WITH BOTH DEVELOPED AND DEVELOPING COUNTRIES SHARING RESPONSIBILITY FOR IT.

10. REGARDING PARAGRAPH 13, IN FIRST SENTENCE WE ARE DISAPPOINTED BY LACK OF SPECIFICITY WITH REGARD TO TIMING OF THE NEXT ROUND OF BILATERAL TALKS. CAN WE PRESS THIS POINT? WE SUGGEST THAT SECOND SENTENCE BE CHANGED TO READ QUOTE: MUTUAL EFFORTS WILL BE MADE TO EXPAND AND DIVERSIFY TRADE AND DEVELOPMENT ACTIVITIES AND TO FACILITATE INVESTMENT IN AREAS OF KEY IMPORTANCE TO

NIGERIA'S ECONOMIC GROWTH. UNQUOTE A COMMITMENT TO EFFORTS TO EXPAND INVESTMENT IS INCONSISTENT WITH USG POLICY ON DIRECT INTERNATIONAL INVESTMENT (SEE 77 STATE 185216). THIS POLICY IS BASED ON THE PREMISE THAT,

INTER ALIA, INTERNATIONAL INVESTMENT WILL GENERALLY RESULT IN THE MOST EFFICIENT ALLOCATION OF ECONOMIC RESOURCES IF IT IS ALLOWED TO FLOW ACCORDING TO MARKET FORCES. (WE DO, OF COURSE, FACILITATE INVESTMENT THROUGH OPIC INSURANCE WHERE HOST GOVERNMENTS ARE PREPARED TO COOPERATE.) HENCE, A COMMITMENT BY THE FMG TO THE IMPORTANCE OF AN ATTRACTIVE INVESTMENT ENVIRONMENT IS CRUCIAL. YOU MAY ALSO WISH TO CALL TO THE FMG'S ATTENTION THE ADVERSE PUBLICITY THAT THE ARREST OF CONFIDENTIAL

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LOUIS LEFEVRE SO CLOSE TO THE PRESIDENT'S VISIT HAS GENERATED (STATE 80902) AND ITS POTENTIAL IMPACT ON THE US BUSINESS COMMUNITY. AS A RESULT, AN FMG COMMITMENT ALONG THE LINES WE HAVE PROPOSED WOULD BE PARTICULARLY TIMELY. AS A FALL BACK YOU MAY AGREE TO DROP THE SENTENCE BEGINNING QUOTE: THE TWO LEADERS NOTED THE IMPORTANCE...UNQUOTE BUT DO NOT RPT NOT AGREE TO THE ADDITION OF THE SENTENCE BEGINNING QUOTE: PRESIDENT CARTER POINTED OUT...UNQUOTE. INSTEAD, YOU SHOULD INSIST ON THE WORD QUOTE: MUTUAL UNQUOTE AT THE BEGINNING OF THE SECOND SENTENCE.

11. ALL OTHER PARAGRAPHS ARE ACCEPTABLE AS PRESENTED IN REFTEL. HOWEVER, ALL OF THE ABOVE IS AD REFERENDUM TO THE PRESIDENTIAL PARTY. IN PARTICULAR, DECISION ON WHETHER OR NOT TO AGREE TO DROP ALL REFERENCE TO PETROLEUM PRICES SHOULD AWAIT THE PRESIDENT'S ARRIVAL OR ADDITIONAL INSTRUCTIONS FROM THE PRESIDENTIAL PARTY. COOPER

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